



United States Department of the Interior

GEOLOGICAL SURVEY
RESTON, VA. 22092

Memorandum

FEB 13 1981

To: Secretary

Through: Deputy Assistant Secretary--Energy and Minerals
Assistant Secretary--Land and Water Resources

From: Acting Director, Bureau of Land Management
Acting Director, Geological Survey

Subject: Streamlining OCS Minerals Management Organization within the
Department of the Interior

This memorandum transmits a task force report which recommends a consolidation of all OCS Minerals Management functions within the Bureau of Land Management (BLM) and Geological Survey (GS). This report supplements an earlier task force report (December 1980) on "Streamlining the OCS Leasing Process." These proposals result from two primary concerns. The first and most compelling is that under the present OCS leasing regulatory system, it will not be possible for the BLM and the GS to carry out the program of accelerated development which is the objective of this Administration. Present procedures are both personnel and dollar intensive. Even if the dollars and the personnel slots were available, it would be impossible for the two organizations to find and employ the quantity of professional personnel needed to carry out an accelerated program. Secondly, the proposal included here would result in a more efficient, rapid, and streamlined OCS Minerals Management program. The two Bureaus believe that they could significantly increase the amount of offshore acreage offered for exploration and development with, at best, very limited increases in budget and personnel if the recommended organizational and procedural streamlining is approved by the Secretary.

FEB 20 1981

[Handwritten signature]
2/18

November:

Proposed
Rationale
Approvals

#6 OPA
#3 1) Mining Law

- a) validity
- b) patenting
- c) evidentiary stuff
- d) marketability
- e) valid existing right esp. for withdrawals

#4 2) Oil Shale claims
3) Titanium

#5 4) Oceola Env. Studies Program; Academics
#6 5) NOAA FWS
Private

#7 6) Rennette D.M.

#8 7) Barrow Gas
#9 8) Rennette U.S. Court Order

Take minerals management out of Park Service

- a) Claim validation - default agreement
- b) Dollar value

↳ Park Service benefits

~~ref~~ 10) Park Service - do Mining in the Parks regulators

~~ref~~ 11) FWS 3101.5 - BLM refuge reqs

~~ref~~ 12) HGS memo; expand

?? 13) SMCRA paperwork burden.

~~ref~~ 14) Technical amendments to 1920 Act.

~~ref~~ 15) AMC Coal bill

#16 16) Non energy leaseables
#17 17) EPA delegate to MMS delegate water aspects of SMCRA; water rights

#18 18) Patents 15% ↓

#19 19) Sell all BLM lands E. of M. 35. 100,000 acres

#20 20) BLM all Opt agencies id. 5% suitable not nec. for sale;
like Bankhead - Jones Act = workmen

~~#21)~~ Transfer unsuitability to BLM in land use plan
~~#22)~~ Move BLM onshore
~~#23)~~ Stees - Alaska - land use plan
open up to mining

~~#24)~~ Advance release of WSA's
after forwarding to Pres -
Good memo.

~~#25)~~ EEZ;

~~#26)~~ Greenland; MMS; onshore

~~#27)~~ Mapping NOAA/BLM

Maureen - pls make copy + send
to Dave Russell; return original to me. done 12/28
via blue envelope

Penny Pendley to Dave Russell:

1. USGS reorientation re:
 - a. Tract delineation esp. Powder R. San Juan.
 - b. Receipt of FMIUSGS advised and action underway (Barter)
2. Geothermal leg. Memo
Draft delivered to DR ^{CP} = awaiting response
3. Dave Miller Memo/Ltr. to John Crowell
[awaiting Decker draft]
4. USGS and E+M reaction to draft coal legislation.
5. Redraft of Oil Shale [Claudio] documents done and delivered -
6. Loken re-draft + rework of oil shale [Exchanges] documents
(to be done with Fran Cherry.)
7. USGS efforts on tar sands, also designation of KTSA.
8. J.S.G.S. efforts to speed APDs
9. Reversal of "POM" policy?
Done!
10. E+M concerns on Hard Rock OCS
11. Task force on Minerals
Mineral Policy Coordination - w/ Dave
12. Non energy leaseables briefing USGS + DLM (Done)

[Mawmaw - please xerox copy + blue envelope to Dave Russell and return original to me. - done 12/28]

Expectations from Dave Russell:

1. DOE Dispute Memo
2. BLM Comments on Coal Reg.
3. 10-year leasing program/published final of 3400/2115
4. Redraft of Geothermal Draft memo.
5. BLM MBO - Oil Shale
6. Redraft of Oil Shale SID (claims + exchange)
7. ROST v. OSEAP
8. BLM MBO - Tar Sands schedule
9. Completion of 3100's
10. Addendum to FNU policy re: Frontier
11. Finalization of 3500's (PRCLA)
12. BLM draft rules for oil shale (by Feb 82)

by
Terry
27 Dec 81

Perry Pendley to Dave Russell:

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 - b. Receipt of FMI
USGS advised and action underway (Bailey)
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[awaiting Devcher draft]
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6. Loken redraft + rewrite of oil shale [Exchanges] documents
(to be done with Fran Cherry.)
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also designation of KTSAs.
8. U.S.G.S. efforts to speed APDs
- ✓ 9. Reversal of "POM" policy?
- ✓ 10. E+M/LWR Done! comments on Hard Rock OCS
11. Task force on Minerals
Mineral Policy Coordination - w/! Done
- ✓ 12. Non energy leaseables briefing USGS + BLM (Done)

Expecting from Dave Russell

1. DOE Difference Memo
2. BLM Comments on Coal
3. 10-year learning on Coal
4. Redraft of Geothermal program/published final yr
5. BLM M&D - Oil shale draft memo
6. Redraft of Oil shale
7. ROST
8. BLM M&D - OSEAP (claims + eod)
9. Comparison of 3100's schedule
10. Addendum to TMU 3500's (RCLA)
11. Finalization of 3500's policy re: Frontier
12. BLM draft rules for oil shale (by Feb 82)

by Tom
27 Dec 81

Memo ^{with} Hotel / Shipper
Call / See How - Barrow

~~Not needed~~ ~~Tennessee OSM Memo~~ ~~dot Baker/Lanor~~

~~GAO~~ ~~Udell Ltr re GAO Rpt~~

~~Vietnam Memorandum~~ ~~ltr to wall on 4 Jan 81; signed~~
~~8 Dec 81~~ (page 1)

* Resource Alert from USGS;

Memo to BOM implementing 1980 Act;
BLM - add patent review;
USGS

Write DOI Rpt Finish!

~~EPA - Post-lease OCS~~

~~paperwork Memo~~ no consistent recommendations

~~Pat. letters - Cabinet Council sent(?)~~

No Sol. Op. w/o ASEM

~~Int'l travel memo~~ - USGS

~~REGA declassification~~ (comp. interest)

REGS Memo

done ~~Baker - FNV Rpt~~ (coal)

Oil shale patenting procedures

Herich Ltr.

done ~~Risingd seat - to Dan Ott~~ ~~NPS has delayed~~
~~done~~ ~~FNV Document~~ OCS ~~done, will rework~~

done ~~FNV Document~~ OCS in NPS; by end of week of 4/1

GS - phosphate leasing

at ~~APRA 3500's~~

Oil shale leases

Geothermal Regs + ~~declassification~~

done ~~BOM President's Report~~ ~~w/lt white~~

done ~~NRA Regs~~ done: regs promulgated by NPS

~~Baker memo~~ done to Sect on 6 Jan;

Dacher - bypass

Heritage Report

Sec't Orders + NPS on minerals (Wil)

FNV Review - (Maps) (Bailey)

Memo to BLM - add patent review; BLM - add patent review; USGS

Write DOI Rpt Finish!

~~EPA - Post - leave OCS~~

~~Department Name - no consistent recommendations sent(?)~~

~~No SA. O. w/o ASTM~~

~~Int'l travel memo - USGS~~

~~High administration (camp, int'l) KGS memo~~

~~done Baker - FMI Rpt (coal)~~

Oil shale patenting procedure

~~done Kingsd seeds - to BLM; done, will recheck; APTM has changed.~~

~~done FMI Document OCS in APTM; by end of week of 4/1~~

~~out G5 - phosphate bearing FMI - 3500~~

Oil shale leases

~~Geothermal logs + documentation~~

~~done BLM Test logs report edit white~~

~~done NPA logs done: logs prepared by MRS~~

~~done to be done done to let on 6 Jan.~~

Decher - by pass Herdage report

Sec't Orders + MRS on minerals (will) Full Review - (Maps) (Baker)

logs - current rental w/in 20 days; market value
little like logs to geological
BLM - patents review
Coal program

Page 2

Revised GMD #1

Revised Manuals ~~OSM/BOM~~/USGS [C.D.]

OCS Analysis by BOM

Post-lease OCS activities

1
Dave Russell 23 Dec 81

COAL

→ Coal Leasing

Powder R.

→ not all in April;
some in Sept.

-- Can't finish pre-sale evaluation

-- GS better get it done;

-- white - not problems

assumed not due to manpower;

San Juan Basin

Barter -

→ wider spacing; grave shoot; whatever;

Generic: (resource evaluation)

less detail; use ranges; commensurate

1) tract delineation

2) Receipt of FNMV

Memo - DOE D. itence

what/why/DOI support / finalization

Dan/Garvey

legislation

send to G.S. for comments

BLM preparing comments

Ten-year schedule

part of Reg. 211/3400 package

Barter called
on 23 Dec 81
in charge will
do job;

Andrew

Sent!

Russell

GEOHERMAL

draft WP2
Done
draft
AK review

legislation:

McClure/Walton/Santini/Marvatt
Meeting - -- Parker
-- DeSantis of KGRA
-- Redensification

call Darcher
on me
visit

Forest Service

Garvey → Crowell - done
Miller → Crowell

OIL SHALE

legislation: offsite → C. a

Prototype + Full Scale - MT30

USGS aboard
1983 (early)
call for nomination
1984 ?
regis

GS.

Rules for oil shale
Feb 1st draft for GS.
GS. also do regs

SID:
Exchanges / Claims
✓ 1) ROST ✓ OSGAP
✓ 2) Claims
3) Exchanges

USGS - Lham
see BLM
Iran Cherry

past requests
current pending
new initiative
GS Standard

TAR SANDS

Ltw - asked for MBO on ^{schedule for} tar sands
BLM schedule coming

? GS designation of KTSA?

Oil + Gas

221 reqs underway - Ted Reg ^{extended}
3100 reqs underway - Dave Russell

? ✓ response?

USGS - IFAM
Rentals + Fitri fees - in place March '82
Interim document - Ltw

? ✓ call GS →

~~with Jan '82~~
Declassify KG5

OCS

FMV - Hodel - meet on Wed - 23rd
 → Addendum - 1977 memo.
 Dave Russell
 → When? - G.S. forwarding memo.

Streamlining

Bidding System -
 reschedule workshop

EIS
 reschedule workshop

Close out
 reschedule workshop

Offerings -
 draft GS/BLM interpretation

Done

✓ Sales - private meeting

✓ Reorg. Watt?
 ✓ hire away people
 ✓ move folks

Hard Rock Minerals

OCS-

Dec 22 - SID in L+W + EM

2 weeks

summer memo + meeting

Patent

Task force

- Mining in Parks
- GAO Org. / Coordination
- Mining Law Admin.

Dave with check →
Dale + George

no # ;
needs clean start

Troug Non-Energy leaseables

- royalty rate - new GS → BLM
- BLM budget

Memo L+W + EM
-- GS
-- BLM

~~Done~~
~~draft~~
Done
final
Pen

PRLA - 3500

DR + WP₂ - ~~check~~

November

Ticarilla -

MMS - turn over monitoring to BIA
onshore transfer

Park Service

Mining Davis - Sol opinion

OPA - abolish;
analysis of analytical capability in Bureau's

Osceola - PLCA

Dept. Manual

FWS 3101.5 BLM - rehears

BLM - not do pre wilderness geological studies

Barnes Gas

Notes to Russell
on 7 May 82;

Russell

✓ -- Oil shale regs - separate set;
"fast-track after coal" ?

✓ -- New Orleans office (BLM)

✓ -- BLM no. schedule for competitive leasing
in favorable Areas of Alaska

✓ -- Area wide in Alaska
selected areas, !!

✓ -- State Dept. Russia + Canada border

✓ -- Pacific OCS office

OLW sales -

(see list)

~~Dept. of Energy~~
~~Dept. of Interior~~
~~Main Dept.~~

Administrative Actions For 1982:

- ~~1. Further eliminate from our rolls those individuals no longer working for ETM. (ONE DONE)~~
- ~~2. Rewrite Stackhear job description and increase GS level. DONE GS-9~~
- ~~3. Rewrite Stand job description and increase GS level to GS-9. DONE~~
- 4. Employ Fleetwood on permanent basis at increased GS level. June DONE
- ~~5. Acquire new Sect for 2nd desk in ASSEM Office. DUNN~~
- ~~?? 6. Place Leannie at Bev's desk. ?? NO~~
- ~~7. Give Bev. separate office and increase work load including, contracts, personnel, etc. (DONE)~~
- 8. Review and array perks available as awards to outstanding personnel.
- ~~9. Rewrite Dorsey job description + increase GS level. DONE~~
- Others?
- ~~10. Cathi increase to GS-10 by job rewrite. DONE~~

Qs
No a. Does a Dpt rate a Com. Sect at a 10?